

Message Text

SECRET

PAGE 01 STATE 237463

67

ORIGIN EUR-25

INFO OCT-01 IO-14 ISO-00 ACDA-19 OIC-04 AEC-11 OMB-01 CU-04

CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03 NSAE-00 NSC-10

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DRAFTED BY EUR/RPM:VLEHOVICH:MEM

APPROVED BY EUR:GSSPRINGSTEEN

CSCE TASK FORCE

EUR/RPM:EJSTREATOR

PM/DCA:VBAKER

ACDA/IR:THIRSCHFELD

OSD/ISA:RBARTHOLOMEW

JCS-J-5:COL.LAFFERTY (INFO)

NSC:WHYLAND

S/S: MR. MILLER

----- 030466

P R 042252Z DEC 73

FM SECSTATE WASHDC

TO AMEMBASSY BONN PRIORITY

INFO USMISSION NATO

AMEMBASSY LONDON

USMISSION GENEVA

AMEMBASSY VIENNA

S E C R E T STATE 237463

E.O. 11652:GDS

TAGS: PFOR

SUBJECT: CSCE: FRG CONCERNS ABOUT US ATTITUDE ON
CONFIDENCE BUILDING MEASURES

REFS: A. BONN 17039; B. GENEVA 6336

GENEVA FOR USDEL CSCE

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VIENNA FOR USDEL MBFR

1. YOU SHOULD REASSURE FONOFF THAT US SUPPORTS TWO AGREED CONFIDENCE-BUILDING MEASURES (CBMS) IN CSCE, AND DOES NOT WANT TO SEE THEM NEGLECTED BY CONFERENCE OR ELIMINATED FROM CONFERENCE RESULTS. THE US CONTINUES TO OPPOSE CBM ON MOVEMENTS FOR REASONS EXPLAINED IN STATE 190292 AND 162304. WE HAVE NOT TAKEN AN ACTIVE STANCE IN GENEVA SO FAR IN DISCUSSIONS OF THE SPECIFIC PARAMETERS OF THE TWO AGREED MEASURES OR IN THEORETICAL ARGUMENTS FOR THEM BECAUSE WE HAVE ENVISAGED THESE MEASURES AS VOLUNTARY AND GENERAL ONES BEST EXPLAINED THROUGH SPECIFIC EXAMPLES, SUCH AS ILLUSTRATIVE LISTS. AT THE SAME TIME, WE HAVE WELCOMED ALLIED EFFORTS TO ARGUE FOR CBMS IN CSCE WITHIN LIMITS ALREADY AGREED AMONG ALLIES IN NATO.

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2. YOU SHOULD ALSO REMIND FONOFF THAT WE DO NOT WANT CSCE CBMS TO PREJUDICE OUTCOME OF MBFR STABILIZING MEASURES, WHICH ARE STILL UNDER REVIEW IN NATO, AND TO WHICH WE ATTACH GREATER IMPORTANCE. BECAUSE CBMS ARE VOLUNTARY AND GENERAL IN NATURE WHILE MBFR MEASURES WOULD HAVE OBLIGATORY CHARACTER AND MORE SPECIFIC PROVISIONS, WE BELIEVE IT SHOULD BE POSSIBLE TO DEVELOP MEASURES IN BOTH FORUMS WHICH ARE NOT SPECIFICALLY LINKED, AND WITHOUT THE EFFECT THAT CSCE MEASURES -- IF AGREED UPON PRIOR TO THOSE IN MBFR -- WOULD BE AN EXAMPLE FOR MBFR.

3. WE DO NOT ENVISAGE THAT CSCE WOULD BE APPROPRIATE VEHICLE FOR SEEKING TO REACH AGREEMENT ON MEASURES AS STRINGENT OR SPECIFIC AS IN MBFR.

KISSINGER

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